



No. M-13022/5/2016-SC
Government of India
NITI Aayog
(State Coordination Division)

Sansad Marg, New Delhi – 110001.

Dated 11th July, 2016

Subject: Guidelines for utilization of Special Assistance of Rs. 1,000 crore sanctioned during 2015-16 to areas covered under the Sixth Schedule of the Constitution.

The undersigned is directed to enclose herewith a copy of the Guidelines for utilization of Special Assistance of Rs.1000 crore sanctioned during financial year 2015-16 to areas covered under the Sixth Schedule of the Constitution for information and implementation.

Encl: As above

(Vandana Marwah)
Director (States Coord.)
Tele : 23096674

Chief Secretaries of Assam, Meghalaya, Mizoram, Tripura
Planning Secretaries of Assam, Meghalaya, Mizoram, Tripura
Secretary, Ministry of Panchayati Raj
Secretary, DONER
Joint Secretary (PF-I), Department of Expenditure, Ministry of Finance
Accountant Generals of concerned States
Resident Commissioners of concerned States

Copy to:

Principal Adviser / AS & FA/ Sr. Consultants / Sr. Advisers / Advisers, NITI Aayog.

Copy also to:

PS to Vice-Chairman, NITI Aayog

PS to Members, NITI Aayog

PPS to CEO, NITI Aayog

NITI Aayog
(States Coordination Division)

Guidelines for utilization of Special Assistance of Rs. 1,000 crore sanctioned to areas covered under the Sixth Schedule of the Constitution

1. Background Details

1.1 An amount of Rs.1,000 crore has been released to Assam, Meghalaya, Mizoram and Tripura for areas covered under the sixth schedule of the constitution vide letter dated 18.02.2016 of the Ministry of Finance (copy enclosed as Annexure 'A'). The amount has been released as One Time Special Assistance to these States for sixth schedule areas. Special Assistance is required to be utilized by the State Governments (through concerned District Councils) only for the projects to be proposed by the State Governments and intimated to NITI Aayog. The released amount needs to be transferred by the respective State Governments to the areas as per details given below:-

(Rs. in crore)

State	District	Allocation
Assam	Karbi Anglong Autonomous Council (KAAC)	94.11
	North Cachar Hills Autonomous Council (NACHAC)	24.66
	Bodoland Territorial Council (BTC)	421.02
	Total for Assam	539.79
Meghalaya	Khasi Hills Autonomous District Council (KHADC)	133.12
	Garo Hills Autonomous District Council (GHADC)	100.71
	Jaintia Hills Autonomous District Council (JHADC)	33.57
	Total for Meghalaya	267.40
Mizoram	Lal Autonomous District Council (LADC)	4.64
	Mara Autonomous District Council (MADC)	7.64
	Chakma Autonomous District Council (CADC)	4.58
	Total for Mizoram	16.86
Tripura	Tripura Tribal Areas Autonomous District Council	175.95
	Total for Tripura	175.95
	Grand Total	1000.00

NITI Aayog
(States Coordination Division)

1.2 These Guidelines have been framed with an objective to facilitate planning of suitable projects and timely implementation of planned projects with proper utilization of the Special Assistance of Rs. 1,000 crore. These guidelines have been given in the subsequent paras.

Implementation Modalities

2. District Council Level Committees

2.1 A District Council Level Committee (DCLC) headed by the Chief Executive Member or equivalent of the Autonomous Council and comprising of Members of the Council/Department Heads will be constituted by the Autonomous District Council and will be responsible for planning and implementation of projects. The size of the Committee may be between 5 to 10 members. The recommendations of the District Council Level Committee shall be approved by the Executive Committee (or any other equivalent competent Committee) of the autonomous District Council and shall be recommended to State Level Committee for consideration and final approval. The overall objective should be to use the funds available under Special Assistance in convergence with other Centrally Sponsored Schemes/ State Plan Schemes so that these districts register significant progress in terms of socio-economic parameters.

2.2 The Grants provided are intended to be used to support and strengthen the delivery of basic civic services including water supply, sanitation including septic management, sewage and solid waste management, storm water drainage, maintenance of community assets, maintenance of roads, footpaths, street-lighting, burial and cremation grounds and the subjects as assigned by the concerned State governments through legislation. Suitable projects may be planned by the District Council Level Committee (DCLC) and sent to the State Level Committee for approval. Details of approved projects are required to be sent by the State Government to NITI Aayog and Department of Expenditure, Ministry of Finance, as it has been mentioned in the sanction order no. 44(1)/2015-1483 dated 18.02.2016 (Annexure-A).

3. State Level Committee

3.1 A Nodal Department at the State Government Level should be nominated by the State Government for the processing of the proposals under this special assistance. A State Level Committee headed by Chief Secretary may be constituted to examine the project proposals received from the District Council Level Committees. The State Level Committee shall co-opt at least two official Members from the concerned autonomous

NITI Aayog
(States Coordination Division)

District Councils. The names of these two official Members shall be recommended by the autonomous District Council to the State Level Committee. The projects need to be examined keeping in view the overarching principle that the funds are used to provide basic civic services such as described above to the people and there is effective convergence with other Central Sector Schemes / Centrally Sponsored Schemes/ State Plan Schemes. The State Level committee should ensure coverage of all villages/habitations as far as possible. The State Level Committee will approve suitable projects and State Government will intimate the details of approved projects to NITI Aayog and Department of Expenditure, Ministry of Finance. The State level Committee will meet at least once in a quarter to monitor the progress so as to ensure timely implementation of approved projects with expected level of quality.

4. Identification and Prioritization of Projects

4.1 The projects should cover subjects which have been transferred to the Autonomous District Councils and should provide help to councils in delivery of the basic civic services to the people. The projects should show measurable outcomes. Only projects which can be completed within a year by one-time assistance being provided should be taken up. It may be noted that any cost escalation and / or committed liability beyond the funds allocated for the projects out of One Time Assistance shall not be provided by the Central Government.

4.2 The expenditure on these projects should be over and above the expenditure being incurred under regular State Plan Schemes / Central Sector Schemes / Centrally Sponsored Schemes. The District Council Level Committee and State Level Committee should ensure that there is no duplication of expenditure on the same project. The expenditure should be incurred as per the prescribed Financial Guidelines / Rules of the respective State Governments applicable for areas covered under the sixth schedule of the Constitution. In order to maximize the benefits from Special Assistance, a conscious effort should be made for planning and implementation of projects through convergence with other State Plan Schemes / Central Sector Schemes / Centrally Sponsored Schemes. The District Council Level Committees and the State Level Committees shall map all on-going schemes and available outlays under various schemes for planning of suitable projects and implementation of planned projects through convergence with other schemes.

5. Fund flow mechanism

5.1 Funds released from the Central Government would be deposited in Consolidated Fund of the State Government. The Autonomous District Council shall recommend the project proposals to State Level Committee duly approved by it as per the procedure laid down in these guidelines. The State Level Committee may finalize the modalities of the proposals to be submitted by the Autonomous District Council. The State Level Committee and State Government shall examine, process, grant approval to the concerned Autonomous District Council within 30 days of the receipt of the proposals from Autonomous District Council. The State Government shall intimate the list of the approved proposals to NITI Aayog and Ministry of Finance. The State Government will promptly release the funds directly to the concerned autonomous councils for ensuring the proper, efficient and effective implementation of the projects in time frame indicated in these guidelines.

6. Maintenance of Accounts

6.1 The Autonomous District Council shall be responsible for maintenance of the accounts for the funds (Special Assistance) allotted to the Council as per the norms and procedure as prescribed under the relevant norms and guidelines of CAG/AG concerned. The Autonomous District Council will also ensure that any executing agency entrusted with the project implementation by utilizing the funds (Special Assistance) will also maintain proper separate account. Drawing of funds for making payment towards the works undertaken by the executing agencies will be as per prescribed Financial Rules of the concerned State Government applicable for areas under the sixth schedule of the Constitution.

7. Inspection of Works

7.1 In order to ensure expected level of quality, works undertaken should be regularly inspected by a team of officers as decided by the Autonomous District Council as per the norms and procedure as fixed by the Central/State Government for the other Central Government Grants. All infrastructure created under Special Assistance should be geo-indexed and geo-tagged. Inspection Reports should be sent by the Autonomous District Council timely to the State Level Committee so that progress of project implementation and the quality can be reviewed in the quarterly meetings of the State Level Committee.

NITI Aayog
(States Coordination Division)

8. District Council Level Monitoring and Review Committee

8.1 In each Autonomous District Council, a District Council Level Monitoring and Review Committee headed by Chief Executive Member and comprising all Members of Autonomous District Council along with the various Departmental heads and the concerned local MLAs and MPs will be constituted by Autonomous District Council for conducting regular monitoring and review of implementation of the projects.

9. Submission of Utilization Certificates

9.1 The State Governments shall spend and utilize the fund released to them during 2015-16 by 30th September, 2016 and shall furnish utilization certificates (Financial & Physical) to the NITI Aayog in the prescribed format (as per Form 19 of GFR) by 31st October, 2016.

10. Audit by AG

10.1 The Accountant General of the concerned States will audit the Accounts and Expenditure related to this one-time special assistance of Central Plan Scheme 2015-16 as per their standard procedures.

Most Immediate

**F. No. 44 (1)/2015-1483
Government of India
Ministry of Finance
Department of Expenditure
Plan Finance-I Division**

New Delhi, 18/02/2016

To,
The Pay & Accounts Officer,
Department of Expenditure,
Ministry of Finance,
New Delhi

Subject: 'On Account' payment under "Special Assistance" of Centre Plan Schemes, 2015-16.

Sir,

The undersigned is directed to convey the sanction of the President of India to the payment of **Rs. 100000.00 Lakh. (Rupees One Thousands crore only)** being the grant of Special Assistance (under one time assistance to areas covered under the sixth schedule of the constitution) to the respective State Governments for state's annual plan 2015-2016 as under:

(Rs in lakh)

S.No.	State	Grant released by MoF
1	Assam	53979.00
2	Meghalaya	26740.00
3	Mizoram	1686.00
4	Tripura	17595.00
Total		100000.00

Total For 4 state's) = Rs. 100000.00 lakh Only.

2. The amount of above Special Assistance Grant is being released based on the examination by FCD in consultation with Ministry of Panchayati Raj (MoPR) as conveyed vide OM No. 28(05)/FCD/2015 dated 18.02.2016 and recommendation by NITI Aayog vide No M-13040/78/2015-SP-NE date 31.12.2015.

(i) Necessary Sanctions/approvals/ Compliances including codal formalities required under the statutory or other regulatory regime as applicable would be obtained by the authority (ies) concerned with project (s).

(ii) Special Assistance shall be utilized by the State Government only for the projects to be proposed by the State Government and intimated to NITI Aayog with a copy to this office.

(iii) The State Governments shall furnish Utilization Certificates (financial and physical) to the NITI Aayog in the prescribed format by the due date.

(iv) The amount shall be transferred timely to the concerned areas by the respective State Governments as per the annexure.

3. The grant may be released to the respective State Governments immediately.

4. The payments are adjustable in the account of the Central Government in the books under the sub-head indicated as under:-

Grant
Demand NO. 37
3601-GRANT-IN-AID TO STATE GOVERNMENTS
03-GRANTS FOR CENTRAL PLAN SCHEMES
560-SPECIAL ASSISTANCE
01-SPECIAL ASSISTANCE
0035-GRANTS IN AID FOR CREATION OF CAPITAL ASSETS

5. The progressive totals of block grants released to the State Governments under the sub-head at para 4 during the current financial year 2015-2016 so far including amount released in this sanction letter is as follows:

(Rs in lakh)

Sr. No.	State	Block Grant
1.	Assam	99113.54
2.	Meghalaya	28751.17
3.	Mizoram	5108.29
4.	Tripura	22929.77

6. The action taken on this letter may be confirmed and correctness of the progressive totals be indicated.

Yours faithfully,

(Anand Singh Parmar)
Assistant Director(P.F-I)
Ph.23095688

Copy To:

1.	Fin. Secy./Prog. Secy. Govts concerned.
2.	Accountant General(A&E), States concerned.
3.	DEA, Budget Division, (States Branch), New Delhi.
4.	The CEO, NITI Aayog, NITI Bhavan, Sansad Marg, New Delhi.
5.	The Secretary, Ministry of Panchayati Raj, Sardar Patel Bhawan, New Delhi.
6.	Dr. (Ms.) Indu Patnaik, Adviser (States Coordination), NITI Aayog, NITI Bhavan, Sansad Marg, New Delhi.

Annexure to the Sanction Order No and F.No 44 (1)/2015-1483 Date 18.02.2016

District	Allocation (Rs. crore)
ASSAM	
Karbi Anglong Autonomous Council (KAAC)	94.11
North Cachar Hills Autonomous Council (NACHAC)	24.66
Bodoland Territorial Council (BTC)	421.02
Total for Assam	539.79
MEGHALAYA	
Khasi Hills Autonomous District Council (KHADC)	133.12
Garo Hills Autonomous District Council (GHADC)	100.71
Jaintia Hills Autonomous District Council (JHADC)	33.57
Total for Meghalaya	267.40
MIZORAM	
Lai Autonomous District Council (LADC)	4.64
Mara Autonomous District Council (MADC)	7.64
Chakma Autonomous District Council (CADC)	4.58
Total for Mizoram	16.86
TRIPURA	
Tripura Tribal Areas Autonomous District Council (TTAADC)	175.95
Total for Tripura	175.95
Total	1000.00